I certify this to be a true and correct copy of the indicated document as referred or transmitted to committee.

Chief Clerk of the House

FILED NOV 1 2 2002

By: Street Brown

H.J.R. No. 16

A JOINT RESOLUTION

proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.

4 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 1-b, Article VIII, Texas Constitution, is amended by adding Subsection (h) to read as follows:

(h) The governing body of a county or a city or town by official action may provide that if a person sixty-five (65) years of age or older receives a residence homestead exemption prescribed or authorized by this section, the total amount of ad valorem taxes imposed on that homestead by the county or the city or town may not be increased while it remains the residence homestead of that person or that person's spouse who is sixty-five (65) years of age or older and receives a residence homestead exemption on the homestead. As an alternative, on receipt of a petition signed by five percent (5%) of the registered voters of the county or of the city or town, the governing body of the county or the city or town shall call an election to determine by majority vote whether to establish a tax limitation provided by this subsection. If a county or a city or town establishes a tax limitation provided by this subsection and a person sixty-five (65) years of age or older dies in a year in which the person received a residence homestead exemption, the total amount of ad valorem taxes imposed on the homestead by the county or the city or town may not be increased

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while it remains the residence homestead of that person's surviving 1 spouse if the spouse is fifty-five (55) years of age or older at the 2 time of the person's death, subject to any exceptions provided by 3 general law. The legislature, by general law, may provide for the 4 5 transfer of all or a proportionate amount of a tax limitation provided by this subsection for a person who qualifies for the 6 limitation and establishes a different residence homestead within 7 the same county or within the same city or town. A county or a city 8 or town that establishes a tax limitation under this subsection 9 10 must comply with a law providing for the transfer of the limitation, 11 even if the legislature enacts the law subsequent to the county's or the city or town's establishment of the limitation. Taxes 12 13 otherwise limited by a county or a city or town under this 14 subsection may be increased to the extent the value of the homestead 15 is increased by improvements other than repairs and other than 16 improvements made to comply with governmental requirements and 17 except as may be consistent with the transfer of a tax limitation under a law authorized by this subsection. The governing body of a 18 county or a city or town may not repeal or rescind a tax limitation 19 20 established under this subsection. 21 SECTION 2. This proposed constitutional amendment shall be 22 submitted to the voters at an election to be held on November 4, 23 2003. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to permit 24 25 counties, cities, and towns to establish an ad valorem tax freeze on

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residence homesteads of the elderly and their spouses."

HOUSE COMMITTEE REPORTS APR 23 FIT 3: 05

1st Printing

Holse Cr Ren, Exertally Ex

By: Brown of Brazos, Brown of Kaufman, Gattis, Chavez, et al.

H.J.R. No. 16

A JOINT RESOLUTION

- 1 proposing a constitutional amendment to authorize a county or a
- 2 city or town to establish an ad valorem tax freeze on residence
- 3 homesteads of the elderly and their spouses.
- 4 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
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- 6 is amended by adding Subsection (h) to read as follows:
 - (h) The governing body of a county or a city or town by official action may provide that if a person sixty-five (65) years of age or older receives a residence homestead exemption prescribed or authorized by this section, the total amount of ad valorem taxes imposed on that homestead by the county or the city or town may not be increased while it remains the residence homestead of that person or that person's spouse who is sixty-five (65) years of age or older and receives a residence homestead exemption on the homestead. As an alternative, on receipt of a petition signed by five percent (5%) of the registered voters of the county or of the city or town, the governing body of the county or the city or town shall call an election to determine by majority vote whether to establish a tax limitation provided by this subsection. If a county or a city or town establishes a tax limitation provided by this subsection and a person sixty-five (65) years of age or older dies in a year in which the person received a residence homestead exemption, the total amount of ad valorem taxes imposed on the homestead by the county or the city or town may not be increased

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H.J.R. No. 16

while it remains the residence homestead of that person's surviving 1 2 spouse if the spouse is fifty-five (55) years of age or older at the time of the person's death, subject to any exceptions provided by 3 4 general law. The legislature, by general law, may provide for the 5 transfer of all or a proportionate amount of a tax limitation 6 provided by this subsection for a person who qualifies for the 7 limitation and establishes a different residence homestead within 8 the same county or within the same city or town. A county or a city or town that establishes a tax limitation under this subsection 9 10 must comply with a law providing for the transfer of the limitation, 11 even if the legislature enacts the law subsequent to the county's or the city or town's establishment of the limitation. Taxes 12 otherwise limited by a county or a city or town under this 13 14 subsection may be increased to the extent the value of the homestead is increased by improvements other than repairs and other than 15 16 improvements made to comply with governmental requirements and 17 except as may be consistent with the transfer of a tax limitation 18 under a law authorized by this subsection. The governing body of a 19 county or a city or town may not repeal or rescind a tax limitation 20 established under this subsection.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 4, 2003. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to permit counties, cities, and towns to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses."

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COMMITTEE REPORT

The Honorable Tom Craddick Speaker of the House of Representatives

O absent

APRIL 14, 2003

Sir:				
We, your COMMITTEE ON L				
to whom was referredback with the recommendatio		have had the	e same under conside	eration and beg to report
(v) do pass, without amendre() do pass, with amendmen() do pass and be not printed	nt(s).	Substitute is recomm	ended in lieu of the o	riginal measure.
(V) yes () no A fiscal n	ote was requested.			
() yes (no A crimina	al justice policy impact state	ement was requested.		
() yes () no An equal	ized educational funding in	npact statement was r	equested.	
() yes () no An actua	rial analysis was requested	d .		
() yes (no A water of	development policy impact	statement was reques	sted.	
(v) yes () no A tax equ	uity note was requested.			
() The Committee recomme	ends that this measure be s	sent to the Committee	on Local and Conse	nt Calendars.
For Senate Measures: Hous	e Sponsor	.,.		
	,			
The measure was reported from	om Committee by the follow AYE	ving vote: NAY	PNV	ABSENT
Hill, Chair	V			
Hegar, Vice-chair	/			
Laubenberg				
McReynolds				
Mowery				
Puente				
Quintanilla				
Total 7	aye	Λ	. 11711	
0	nay	CHAIR	141/	
0	present, not voting	CHAIR		

BILL ANALYSIS

H.J.R. 16 By: Brown, Fred Local Government Ways and Means Committee Report (Unamended)

BACKGROUND AND PURPOSE

In 1978, Texas citizens voted to freeze the amount of ad valorem taxes on homesteads of the elderly. Ten years later, in 1988, Texas citizens voted to extend the ad valorem tax freeze to surviving spouses of the elderly and to allow the elderly and their surviving spouses to port their tax freeze of ad valorem taxation from one taxing jurisdiction to another. The freeze on such taxes only applies to taxes imposed by school districts. As proposed, House Joint Resolution 16 provides a local option for a county or municipality to adopt an ad valorem tax limitation on homesteads of the elderly and their surviving spouses.

RULEMAKING AUTHORITY

It is the committee's opinion that this resolution does not expressly grant any additional rulemaking authority to a state officer, department, agency, or institution.

ANALYSIS

House Joint Resolution 16 would amend Section 1-b, Article VIII of the Texas Constitution to authorize the governing body of a county or a city or town, by official action, to provide a residence homestead exemption to persons 65 years of age or older. The total amount of ad valorem taxes imposed on that homestead by the county or the city or town is prohibited from being increased while it remains the residence homestead of that person or that person's spouse who is 65 years of age or older and receives a residence homestead exemption.

Alternatively, the resolution requires a governing body, on receipt of a petition signed by five percent of the registered voters of the county or of the city or town, to call an election to determine by majority vote whether to establish a tax limitation.

If a limitation is established and if a person 65 years of age or older dies in a year in which the person received a residence homestead exception, the total amount of ad valorem taxes imposed on the homestead is prohibited from being increased while it remains the residence homestead of that person's surviving spouse if the spouse is 55 years of age or older at the time of the person's death, subject to any exceptions provided by general law.

The resolution authorizes the legislature, by general law, to provide for the transfer of all or a proportionate amount of a tax limitation for a person who qualifies for the limitation and establishes a different residence homestead within the same county, city or town. A county, city, or town that establishes a tax limitation must comply with a law providing for the transfer of the limitation, even if the Legislature enacts the law subsequent to the county's, city's, or town's establishment of the limitation. The resolution provides that taxes otherwise limited by a county, city, or town may be increased to the extent the value of the homestead is increased by improvements, other than repairs or improvements made to comply with governmental requirements, and except as may be consistent with the transfer of a tax limitation. The resolution prohibits a governing body from repealing or rescinding a tax limitation.

FOR ELECTION

This proposed constitutional amendment shall be submitted to the voters at an election to be held November 4, 2003.

H.J.R. 16 78(R) Page 1 of 1

SUMMARY OF COMMITTEE ACTION

HJR 16

March 13, 2003 8:00AM

Considered in public hearing
Testimony taken in committee (See attached witness list.)
Left pending in committee

April 14, 2003 8:

8:00AM

Considered in public hearing Reported favorably without amendment(s)

WITNESS LIST

HJR 16

HOUSE COMMITTEE REPORT

Local Government Ways and Means Committee

March 13, 2003 - 8:00AM

For:

Carter, Jim (Self)

Cummings, Bill (Texas Silver Haired Legislator) Lee, Donald (Texas Conference of Urban Counties)

Shields, Cory (Self)
Taylor, Charlotte (Self)
Turner, Lucille (Self and Seniors)

Wentworth, Zevertine A. (Self)

Against:

Lavine, Dick (Center for Public Policy Priorities) McDaniel, Mark (City of Corpus Christi, TX)

Nitschke, Milo (City of San Antonio)

On:

Scheps, Philip (City of Houston)

FISCAL NOTE, 78TH LEGISLATIVE REGULAR SESSION

March 12, 2003

TO: Honorable Fred Hill, Chair, House Committee on Local Government Ways and Means

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HJR16, As Introduced: a negative impact of (\$85,275) through the biennium ending August 31, 2005.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2004	(\$85,275) \$0
2005	\$0
2006	\$0
2007	\$0
2008	\$0

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from GENERAL REVENUE FUND	Probable Revenue Gain/ (Loss) from Cities	Probable Revenue Gain/ (Loss) from Counties
2004	(\$85,275)	\$0	\$0
2005	\$0	(\$9,853,000)	(\$5,646,000)
2006	\$0	(\$10,444,000)	(\$5,985,000)
2007	\$0	(\$11,071,000)	(\$6,344,000)
2008	\$0	(\$11,735,000)	(\$6,725,000)

Fiscal Analysis

The resolution would propose an amendment to authorize counties, cities, and towns to adopt a property tax limitation for persons qualified for the 65-and-over residence homestead exemption. The limitation could be adopted by a commissioner's court or a city council or through an election triggered by petition of at least five percent of the registered voters in a city or county. Once adopted, a city or county could not repeal or rescind the limitation.

The proposed amendment would be submitted to voters at an election to be held November 4, 2003.

Methodology

It is assumed that all cities and counties would adopt the proposed limitation in the 2004 tax year following adoption of the proposed amendment.

The cost to the state for publication of the resolution is \$85,275.

Local Government Impact

The fiscal impact to units of local government are shown in the above tables.

Source Agencies: 304 Comptroller Of Public Accounts

LBB Staff: JK, JO, SD, WP, DLBe

TAX/FEE EQUITY NOTE

78TH LEGISLATIVE REGULAR SESSION

February 21, 2003

TO: Honorable Fred Hill, Chair, House Committee on Local Government Ways and Means

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.), As Introduced

Because the bill would not create or impact a state tax or fee, no comment from this office is required by the rules of the House as to the general effects of the proposal on the distribution of tax and fee burdens among individuals and businesses.

Source Agencies:

LBB Staff: JK, SJS

LIST OF HOUSE AMENDMENTS CONSIDERED TODAY

HJR16-Second Reading

AMENDMENT#	AUTHOR	DESCRIPTION	<u>ACTION</u>
1 2	Gutierrez	Amendment	Adopted
	Gutierrez	Amendment	Adopted

MOPTED



FLOOR AMENDMENT NO

1 Amend H.J.R. No. 16 as follows: (1) On page 1, line 7, strike "a county or a city or town" 2 11. insert 1)11 and substitute / "a county, a city or town, or a junior college 3 4 /district" (2) On page 1, line 11, strike "the county or the city or 5 town" and substitute "the county, the city or town, or the junior 6 211/ 7 college district" (3) On page 1, lines 16 and 17, strike "of the county or of 8 the city or town" and substitute "of the county, the city or town, 9 or the junior college district". 10 (4) On page 1, line 17, after "the governing body of", 11 strike "the county or the city or town" and substitute fifthe count 12 the city or town, or the junior college district", 13 (5) On page 1, lines 19 and 20, strike "a county or a city or 14 town" and substitute "a county, a city or town, or a junior college 15 district" 16 ∠(6) On page 1, line 24, strike "the county or the city or 17 town" and substitute "the county, the city or town, or the junior 18 6111 college district" 19 \checkmark (7) On page 2, strike lines 8 and 9 and substitute $\frac{1}{2}$ the same 20 JIIINSect county, within the same city or town, or within the same junior 21 college district. A county, a city or town, or a junior college 22 district that establishes a tax limitation under this subsection" 23 (8) On page 2, lines 11 and 12, strike "the county's or the 24 llingut city or town's" and substitute "the county's, the city or town's, or 8)11 25 the junior college district's"? 26 $\mathcal{N} \sim (9)$ On page 2, line 13, strike "a county or a city or town"

and substitute a county, a city or town, or a junior college

district" &

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1 (10) On page 2, line 19, strike "county or a city or town"

2 and substitute "county, a city or town, or a junior college)

3 district"

4 (11) On page 2, line 25, strike "cities, and towns" and substitute "cities and towns, and junior college districts".



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FLOOR AMENDMENT NO.

BY: <u>Lutienes</u>

Amend H.J.R. No. 16 as follows: 1 (1) On page 1, line 8, between "a person" and "sixty-five", 2 insert "who is disabled or is". 3 (2) On page 1, line 13, between "who is" and "sixty-five", 4 insert "disabled or". 5 (3) On page 1, line 21, strike "and a person" and substitute 6 "and a disabled person or a person". 7 (4) On page 2, strike line 26 and substitute residence 8 homesteads of the disabled and of the elderly and their spouses." 9

HOUSE ENGROSSMENT

H.J.R. No. 16

By: Brown of Brazos, Brown of Kaufman, Gattis, Chavez, Baxter, et al.

A JOINT RESOLUTION

- 1 proposing a constitutional amendment to authorize a county, a city
- or town, or a junior college district to establish an ad valorem tax
- 3 freeze on residence homesteads of the disabled and of the elderly
- 4 and their spouses.

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- 5 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Section 1-b, Article VIII, Texas Constitution,
- 7 is amended by adding Subsection (h) to read as follows:
 - (h) The governing body of a county, a city or town, or a junior college district by official action may provide that if a person who is disabled or is sixty-five (65) years of age or older receives a residence homestead exemption prescribed or authorized by this section, the total amount of ad valorem taxes imposed on that homestead by the county, the city or town, or the junior college district may not be increased while it remains the residence homestead of that person or that person's spouse who is disabled or sixty-five (65) years of age or older and receives a residence homestead exemption on the homestead. As an alternative, on receipt of a petition signed by five percent (5%) of the registered voters of the county, the city or town, or the junior college district, the governing body of the county, the city or town, or the junior college district shall call an election to determine by majority vote whether to establish a tax limitation provided by this subsection. If a county, a city or town, or a junior college district establishes a tax limitation provided by

H.J.R. No. 16

this subsection and a disabled person or a person sixty-five (65) 1 2 years of age or older dies in a year in which the person received a residence homestead exemption, the total amount of ad valorem taxes 3 imposed on the homestead by the county, the city or town, or the 4 junior college district may not be increased while it remains the 5 residence homestead of that person's surviving spouse if the spouse 6 is fifty-five (55) years of age or older at the time of the person's 7 death, subject to any exceptions provided by general law. The 8 legislature, by general law, may provide for the transfer of all or 9 a proportionate amount of a tax limitation provided by this 10 subsection for a person who qualifies for the limitation and 11 12 establishes a different residence homestead within the same county, within the same city or town, or within the same junior college 13 district. A county, a city or town, or a junior college district 14 that establishes a tax limitation under this subsection must comply 15 with a law providing for the transfer of the limitation, even if the 16 17 legislature enacts the law subsequent to the county's, the city or 18 town's, or the junior college district's establishment of the limitation. Taxes otherwise limited by a county, a city or town, or 19 a junior college district under this subsection may be increased to 20 the extent the value of the homestead is increased by improvements 21 other than repairs and other than improvements made to comply with 22 governmental requirements and except as may be consistent with the 23 transfer of a tax limitation under a law authorized by this 24 subsection. The governing body of a county, a city or town, or a 25 junior college district may not repeal or rescind a tax limitation 26 27 established under this subsection.

H.J.R. No. 16

SECTION 2. This proposed constitutional amendment shall be 1 submitted to the voters at an election to be held on November 4, 2003. The ballot shall be printed to provide for voting for or 3 against the proposition: "The constitutional amendment to permit 4 counties, cities and towns, and junior college districts to 5 establish an ad valorem tax freeze on residence homesteads of the 6 disabled and of the elderly and their spouses." 7

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FISCAL NOTE, 78TH LEGISLATIVE REGULAR SESSION

March 12, 2003

TO: Honorable Fred Hill, Chair, House Committee on Local Government Ways and Means

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HJR16, As introduced: a negative impact of (\$85,275) through the biennium ending August 31, 2005.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2004	(\$85,275)
2005	\$0
2006	\$0
2007	\$0
2008	\$0

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from GENERAL REVENUE FUND	Probable Revenue Gain/ (Loss) from Cities	Probable Revenue Gain/ (Loss) from Counties
2004	(\$85,275)	\$0	\$0
2005	\$0	(\$9,853,000)	(\$5,646,000)
2006	\$0	(\$10,444,000)	(\$5,985,000)
2007	\$0	(\$11,071,000)	(\$6,344,000)
2098	\$0	(\$11,735,000)	(\$6,725,000)

Fiscal Analysis

The resolution would propose an amendment to authorize counties, cities, and towns to adopt a property tax limitation for persons qualified for the 65-and-over residence homestead exemption. The limitation could be adopted by a commissioner's court or a city council or through an election triggered by petition of at least five percent of the registered voters in a city or county. Once adopted, a city or county could not repeal or rescind the limitation.

The proposed amendment would be submitted to voters at an election to be held November 4, 2003.

Methodology

It is assumed that all cities and counties would adopt the proposed limitation in the 2004 tax year following adoption of the proposed amendment.

The cost to the state for publication of the resolution is \$85,275.

Local Government Impact

The fiscal impact to units of local government are shown in the above tables.

Source Agencies: 304 Comptroller Of Public Accounts

LBB Staff: JK, JO, SD, WP, DLBe

TAX/FEE EQUITY NOTE

78TH LEGISLATIVE REGULAR SESSION

February 21, 2003

TO: Honorable Fred Hill, Chair, House Committee on Local Government Ways and Means

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.), As Introduced

Because the bill would not create or impact a state tax or fee, no comment from this office is required by the rules of the House as to the general effects of the proposal on the distribution of tax and fee burdens among individuals and businesses.

Source Agencies:

LBB Staff:

JK, SJS

Brown of Brazos, et al. (Senate Sponsor - Nelson) H.J.R. No. 16 By:

1-1 1-2 1-3

(In the Senate - Received from the House May 5, 2003; May 7, 2003, read first time and referred to Subcommittee on Higher Education; May 8, 2003, rereferred to Committee on Finance; May 23, 2003, reported adversely, with favorable Committee ing vote: Yeas 13, Nays 0; May 23, 2003, Substitute by the following vote:

1-7 1-8 sent to printer.)

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1-46 1 - 471-48 1 - 491-50

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1-56 1 - 571-58 1 - 59

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1-61 1-62

1-63

COMMITTEE SUBSTITUTE FOR H.J.R. No. 16 1-9

By: Nelson

1-10 HOUSE JOINT RESOLUTION

> proposing a constitutional amendment to authorize a county, a city or town, or a junior college district to establish an ad valorem tax freeze on residence homesteads of the disabled and of the elderly and their spouses.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 1-b, Article VIII, Texas Constitution,

is amended by adding Subsection (h) to read as follows:

(h) The governing body of a county, a city or town, or a junior college district by official action may provide that if a person who is disabled or is sixty-five (65) years of age or older receives a residence homestead exemption prescribed or authorized by this section, the total amount of ad valorem taxes imposed on that homestead by the county, the city or town, or the junior college district may not be increased while it remains the residence homestead of that person or that person's spouse who is disabled or sixty-five (65) years of age or older and receives a residence homestead exemption on the homestead. As an alternative, on receipt of a petition signed by five percent (5%) of the registered voters of the county, the city or town, or the junior college district, the governing body of the county, the city or town, or the junior college district shall call an election to determine by majority vote whether to establish a tax limitation provided by this subsection. provided by this subsection. provided by this subsection. If a county, a city or town, or a junior college district establishes a tax limitation provided by this subsection and a disabled person or a person sixty-five (65) years of age or older dies in a year in which the person received a residence homestead exemption, the total amount of ad valorem taxes imposed on the homestead by the county, the city or town, or the junior college district may not be increased while it remains the residence homestead of that person's surviving spouse if the spouse is fifty-five (55) years of age or older at the time of the person's death, subject to any exceptions provided by general law. The legislature, by general law, may provide for the transfer of all or proportionate amount of a tax limitation provided by this subsection for a person who qualifies for the limitation and establishes a different residence homestead within the same county, within the same city or town, or within the same junior college district. A county, a city or town, or a junior college district that establishes a tax limitation under this subsection must comply with a law providing for the transfer of the limitation, even if the legislature enacts the law subsequent to the county's, the city's or town's, or the junior college district's establishment of the limitation. Taxes otherwise limited by a county, a city or town, or a junior college district under this subsection may be increased to the extent the value of the homestead is increased by improvements other than repairs and other than improvements made to comply with governmental requirements and except as may be consistent with the transfer of a tax limitation under a law authorized by this subsection. The governing body of a county, a city or town, or a similar college district may not repeal or rescind a tax limitation junior college district may not repeal or rescind a tax limitation

established under this subsection.
SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held on September 13,

C.S.H.J.R. No. 16

2003. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to permit counties, cities and towns, and junior college districts to establish an ad valorem tax freeze on residence homesteads of the disabled and of the elderly and their spouses." 2-1 2-2

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FAVORABLY AS SUBSTITUTED SENATE COMMITTEE REPORT ON SCR SJR SR HB HCR HJR

SB

By_

		(uan	c)			
Sir:						
SIT:		_				
We, your Committee on	FINANC	E		$_$, to which was	referred the atta	ched measure,
have on $5-22-c$	<u>23</u> ,1	nad the s	same und	er consideration	and I am instruc	ted to report it
(date of hearing back with the recommendation (s) that	t it:					
do pass as substituted, and be prin the caption remained the same () the caption changed with adopt	ted as original m ion of the sul	neasure bstitute				
() do pass as substituted, and be orde	red not print	ed				
and is recommended for placement			contested	l Bills Calendar.		
A fiscal note was requested.	_					
A revised fiscal note was requested.	1,7	() no				
An actuarial analysis was requested.	() yes	(i) no				
Considered by subcommittee.	() yes	() no				
The measure was reported from Comm	ittee by the f	following	vote:			
			YEA	NAY	ABSENT	PNV
Senator Bivins, Chair			マ			
Senator Zaffirini, Vice Chair			~			
Senator Averitt			/			
Senator Barrientos			~			
Senator Brimer			V			
Senator Duncan						
Senator Janek						
Senator Nelson			<u> </u>			
Senator Ogden						
Senator Shapiro						
Senator Shapleigh			/			
Senator Staples					V	
Senator West						
Senator Whitmire			/ /			
Senator Williams						
TOTAL VOTES			13			
	COM	MITTE	E ACTIO	<u>ON</u>		
S260 Considered in public hearing						
S270 Pestimony taken)		
Daniel Carell			/	/		
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Paper clip the original and one copy of this signed form to the original bill along with TWO copies of the Committee Substitute Retain one copy of this form for Committee files

WITNESS LIST

HJR 16

SENATE COMMITTEE REPORT

Finance

May 22, 2003 - 8:00AM

AGAINST: Lavine, Dick Fiscal Analyst (Center for Public Policy Priorities), Austin, TX

Registering, but not testifying:

AGAINST: Mendez, Mark Asst. County Administrator (Tarrant County Commissioners Court), Ft.

Worth, TX

ON:

Lee, Donald Executive Director (Tx Conference of Urban Counties), Austin, TX

BILL ANALYSIS

Senate Research Center 78R17373 JD-F

C.S.H.J.R. 16
By: Brown, Fred (Nelson)
Finance
5/23/2003
Committee Report (Substituted)

DIGEST AND PURPOSE

In 1978, Texas citizens voted to freeze the amount of ad valorem taxes on homesteads of the elderly. In 1988, Texas citizens voted to extend the ad valorem tax freeze to surviving spouses of the elderly and to allow the elderly and their surviving spouses to port their tax freeze of ad valorem taxation from one taxing jurisdiction to another. The freeze on such taxes only applies to taxes imposed by school districts. C.S.H.J.R. 16 proposes a constitutional amendment to provide a local option for a county or municipality to adopt an ad valorem tax limitation on homesteads of the elderly and their surviving spouses.

RULEMAKING AUTHORITY

This bill does not expressly grant any additional rulemaking authority to a state officer, institution, or agency.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Section 1-b, Article VIII, Texas Constitution, by adding Subsection (h), as follows:

(h) Authorizes the governing body of a county, a city or town, or a junior college district by official action to provide that if a person who is disabled or is sixty-five (65) years of age or older receives a residence homestead exemption prescribed or authorized by this section, the total amount of ad valorem taxes imposed on that homestead by the county, the city or town, or the junior college district may not be increased while it remains the residence homestead of that person or that person's spouse who is disabled or sixty-five (65) years of age or older and receives a residence homestead exemption on the homestead. Requires the city or town, or the junior college district, the governing body of the county, the city or town, or the junior college, district, as an alternative, on receipt of a petition signed by five percent (5%) of the registered voters of the county, to call an election to determine by majority vote whether to establish a tax limitation provided by this subsection. Prohibits the total amount of ad valorem taxes imposed by the county, the city or town, or the junior college district from being increased while it remains the residence homestead of that person's surviving spouse if the spouse is fifty-five (55) years of age or older at the time of the person's death, subject to any exceptions provided by general law, if a county, a city or town, or a junior college district establishes a tax limitation provided by this subsection and a disabled person or a person sixty-five (65) years of age or older dies in a year in which the person received a residence homestead exemption. Authorizes the legislature, by general law, to provide for the transfer of all or a proportionate amount of a tax limitation provided by this subsection for a person who qualifies for the limitation and establishes a different residence homestead within the same county, within the same city or town, or within the same junior college district. Requires a county, a city or town, or a junior college district that establishes a tax limitation under this subsection to comply with a law providing for the transfer of the limitation, even if the legislature enacts the law subsequent to the county's, the city or town's, or the junior college district's establishment of the limitation. Authorizes taxes otherwise limited by a county, a city or town, or a junior college district under this subsection to be increased to the extent the value of the homestead is increased by

improvements other than repairs and other than improvements made to comply with governmental requirements and except as may be consistent with the transfer of a tax limitation under a law authorized by this subsection. Prohibits the governing body of a county, a city or town, or a junior college district from repealing or rescinding a tax limitation established under this subsection.

SECTION 2. Requires this proposed constitutional amendment to be submitted to the voters at an election to be held on September 13, 2003. Requires the ballot to be printed to provide for voting for or against the proposition: "The constitutional amendment to permit counties, cities and towns, and junior college districts to establish an ad valorem tax freeze on residence homesteads of the disabled and of the elderly and their spouses."

FISCAL NOTE, 78TH LEGISLATIVE REGULAR SESSION

May 22, 2003

TO: Honorable Teel Bivins, Chair, Senate Committee on Finance

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county, a city or town, or a junior college district to establish an ad valorem tax freeze on residence homesteads of the disabled and of the elderly and their spouses.), Committee Report 2nd House, Substituted

Estimated Two-year Net Impact to General Revenue Related Funds for HJR16, Committee Report 2nd House, Substituted: a negative impact of (\$475,584) through the biennium ending August 31, 2005.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2004	(\$475,584)
2005	\$0
2006	\$0
2007	\$0
2008	\$0

All Funds, Five-Year Impact:

Fiscal Year	Probable (Cost) from GENERAL REVENUE FUND 1	Probable Revenue (Loss) from Cities	Probable Revenue (Loss) from Counties
2004	(\$475,584)	\$0	\$0
2005	\$0	(\$10,835,000)	(\$6,209,000)
2006	\$0	(\$11,486,000)	(\$6,582,000)
2007	\$0	(\$12,175,000)	(\$6,977,000)
2008	\$0	(\$12,905,000)	(\$7,396,000)

Fiscal Analysis

The resolution would propose an amendment to authorize counties, cities, and towns, and junior college districts to adopt a property tax limitation for persons qualified for the 65-and-over residence homestead exemption and for disabled individuals. The limitation could be adopted by a commissioner's court or a city council or through an election triggered by petition of at least 5 percent of the registered voters in a county or city. Once adopted, a city or county could not repeal or rescind the limitation.

The proposed amendment would be submitted to voters at an election to be held September 13, 2003.

Methodology

It is assumed that all cities, counties and junior college districts would adopt the proposed limitation in the 2004 tax year following adoption of the proposed amendment.

According to the Secretary of State, presenting one constitutional amendment on a ballot results in higher costs because economies of scales are lost. The estimated cost of \$475,584 would include \$314,062 for postage, \$50,872 for printing, \$110,500 for newspaper advertising, and \$150 for translation costs. According to the Secretary of State, these costs are similar to those experienced in November 2002 when one constitutional amendment was presented to voters.

Local Government Impact

The fiscal impact to counties and cities are shown in the above tables. In addition to these amounts, property tax revenues for junior college districts would be reduced.

Source Agencies: 304 Comptroller of Public Accounts

LBB Staff: JK, SD, CT, WP, DLBe

FISCAL NOTE, 78TH LEGISLATIVE REGULAR SESSION

May 9, 2003

TO: Honorable Teel Bivins, Chair, Senate Committee on Finance

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county, a city or town, or a junior college district to establish an ad valorem tax freeze on residence homesteads of the disabled and of the elderly and their spouses.), As Engrossed

Estimated Two-year Net Impact to General Revenue Related Funds for HJR16. As Engrossed: a negative impact of (\$85,275) through the biennium ending August 31, 2005.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2004	(\$85,275)
2005	\$0
2006	\$0
2007	\$0
2008	\$0

All Funds, Five-Year Impact:

Fiscal Year	Probable (Cost) from GENERAL REVENUE FUND 1	Probable Revenue (Loss) from Cities	Probable Revenue (Loss) from Counties
2004	(\$85,275)	\$0	\$0
2005	\$0	(\$10,835,000)	(\$6,209,000)
2006	\$0	(\$11,486,000)	(\$6,582,000)
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2008	\$0	(\$12,905,000)	(\$7,396,000)

Fiscal Analysis

The resolution would propose an amendment to authorize counties, cities, and towns, and junior college districts to adopt a property tax limitation for persons qualified for the 65-and-over residence homestead exemption and for disabled individuals. The limitation could be adopted by a commissioner's court or a city council or through an election triggered by petition of at least 5 percent of the registered voters in a county or city. Once adopted, a city or county could not repeal or rescind the limitation.

The proposed amendment would be submitted to voters at an election to be held November 4, 2003.

Methodology

It is assumed that all cities, counties and junior college districts would adopt the proposed limitation in the 2004 tax year following adoption of the proposed amendment.

The cost to the state for publication of the resolution is \$85,275.

Local Government Impact

The fiscal impact to counties and cities are shown in the above tables. In addition to these amounts, property tax revenues for junior college districts would be reduced.

Source Agencies: 304 Comptroller of Public Accounts

LBB Staff: JK, SD, CT, WP, DLBe

FISCAL NOTE, 78TH LEGISLATIVE REGULAR SESSION

March 12, 2003

TO: Honorable Fred Hill, Chair, House Committee on Local Government Ways and Means

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HJR16, As Introduced: a negative impact of (\$85,275) through the biennium ending August 31, 2005.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2004	(\$85,275)
2005	(\$85,275) \$0
2006	\$0
2007	\$0
2008	\$0

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from GENERAL REVENUE FUND	Probable Revenue Gain/ (Loss) from Cities	Probable Revenue Gain/ (Loss) from Counties	
2004	(\$85,275)	\$0	\$0	
2005	\$0	(\$9,853,000)	(\$5,646,000)	
2006	\$0	(\$10,444,000)	(\$5,985,000)	
2007	\$0	(\$11,071,000)	(\$6,344,000)	
2098	\$0	(\$11,735,000)	(\$6,725,000)	

Fiscal Analysis

The resolution would propose an amendment to authorize counties, cities, and towns to adopt a property tax limitation for persons qualified for the 65-and-over residence homestead exemption. The limitation could be adopted by a commissioner's court or a city council or through an election triggered by petition of at least five percent of the registered voters in a city or county. Once adopted, a city or county could not repeal or rescind the limitation.

The proposed amendment would be submitted to voters at an election to be held November 4, 2003.

Methodology

It is assumed that all cities and counties would adopt the proposed limitation in the 2004 tax year following adoption of the proposed amendment.

The cost to the state for publication of the resolution is \$85,275.

Local Government Impact

The fiscal impact to units of local government are shown in the above tables.

Source Agencies: 304 Comptroller Of Public Accounts

LBB Staff: JK, JO, SD, WP, DLBe

TAX/FEE EQUITY NOTE

78TH LEGISLATIVE REGULAR SESSION

February 21, 2003

TO: Honorable Fred Hill, Chair, House Committee on Local Government Ways and Means

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.), As Introduced

Because the bill would not create or impact a state tax or fee, no comment from this office is required by the rules of the House as to the general effects of the proposal on the distribution of tax and fee burdens among individuals and businesses.

Source Agencies:

LBB Staff:

JK, SJS

REQUEST FOR LOCAL & UNCONTESTED CALENDAR PLACEMENT

SENATOR CHRIS HARRIS, CHAIRMAN				
SENATE COMMITTEE ON ADMINISTRA	TION			
Notice is hereby given that (Bill No	(, by	Nels	Author/Sponsor)	?
was heard by the Committee on	Financ	l or	n 5-22	_, 2003,
and reported out with the recommendation	that it be placed or	n the Local and U	Incontested Calenda	ar.
		Stopho	and Hoover the committee of the committe	U)
		Ullerk of the re	enorting committee)	

IMPORTANT: A COPY OF THIS FORM MUST BE ATTACHED TO A **COMMITTEE PRINTED VERSION** OF THE BILL OR RESOLUTION AND SHOULD BE DELIVERED TO THE ADMINISTRATION COMMITTEE OFFICE, E1.714. DEADLINES FOR SUBMITTING BILLS AND RESOLUTIONS WILL BE ANNOUNCED ON A REGULAR BASIS.

ADOPTED

MAY 2 7 2003

Secretary of the Senate

By: Nelson

H.J.R. No. 16

Substitute the following for H.J.R. No.

By: Melson

c.s.H.J.R. No. 16

A JOINT RESOLUTION

1 proposing a constitutional amendment to authorize a county, a city

2 or town, or a junior college district to establish an ad valorem tax

freeze on residence homesteads of the disabled and of the elderly

4 and their spouses.

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BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 1-b, Article VIII, Texas Constitution, is amended by adding Subsection (h) to read as follows:

(h) The governing body of a county, a city or town, or a junior college district by official action may provide that if a person who is disabled or is sixty-five (65) years of age or older receives a residence homestead exemption prescribed or authorized by this section, the total amount of ad valorem taxes imposed on that homestead by the county, the city or town, or the junior college district may not be increased while it remains the residence homestead of that person or that person's spouse who is disabled or sixty-five (65) years of age or older and receives a residence homestead exemption on the homestead. As an alternative, on receipt of a petition signed by five percent (5%) of the registered voters of the county, the city or town, or the junior college district, the governing body of the county, the city or town, or the junior college district shall call an election to determine by majority vote whether to establish a tax limitation provided by this subsection. If a county, a city or town, or a junior college district establishes a tax limitation provided by

this subsection and a disabled person or a person sixty-five (65) 1 2 years of age or older dies in a year in which the person received a residence homestead exemption, the total amount of ad valorem taxes 3 imposed on the homestead by the county, the city or town, or the 4 5 junior college district may not be increased while it remains the 6 residence homestead of that person's surviving spouse if the spouse 7 is fifty-five (55) years of age or older at the time of the person's 8 death, subject to any exceptions provided by general law. The 9 legislature, by general law, may provide for the transfer of all or 10 a proportionate amount of a tax limitation provided by this 11 subsection for a person who qualifies for the limitation and establishes a different residence homestead within the same county, 12 within the same city or town, or within the same junior college 13 district. A county, a city or town, or a junior college district 14 that establishes a tax limitation under this subsection must comply 15 16 with a law providing for the transfer of the limitation, even if the 17 legislature enacts the law subsequent to the county's, the city's or 18 town's, or the junior college district's establishment of the 19 limitation. Taxes otherwise limited by a county, a city or town, or a junior college district under this subsection may be increased to 20 21 the extent the value of the homestead is increased by improvements 22 other than repairs and other than improvements made to comply with 23 governmental requirements and except as may be consistent with the 24 transfer of a tax limitation under a law authorized by this 25 subsection. The governing body of a county, a city or town, or a 26 junior college district may not repeal or rescind a tax limitation 27 established under this subsection.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held on September 13, 2003. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to permit counties, cities and towns, and junior college districts to establish an ad valorem tax freeze on residence homesteads of the disabled and of the elderly and their spouses."

SENATE AMENDMENT'S MAY 27 PM 7: 05

GUSE OF REPRESENTATIVES

2nd Printing

By: Brown of Brazos, Brown of Kaufman, Gattis, Chavez, Baxter, et al.

H.J.R. No. 16

A JOINT RESOLUTION

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- 10 person who is disabled or is sixty-five (65) years of age or older
- 11 receives a residence homestead exemption prescribed or authorized
- 12 by this section, the total amount of ad valorem taxes imposed on
- 13 that homestead by the county, the city or town, or the junior
- 14 college district may not be increased while it remains the
- 15 residence homestead of that person or that person's spouse who is
- disabled or sixty-five (65) years of age or older and receives a
- 17 residence homestead exemption on the homestead. As an alternative,
- 18 on receipt of a petition signed by five percent (5%) of the
- 19 registered voters of the county, the city or town, or the junior
- 20 college district, the governing body of the county, the city or
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this subsection and a disabled person or a person sixty-five (65) 1 2 years of age or older dies in a year in which the person received a residence homestead exemption, the total amount of ad valorem taxes 3 imposed on the homestead by the county, the city or town, or the 4 5 junior college district may not be increased while it remains the residence homestead of that person's surviving spouse if the spouse 6 7 is fifty-five (55) years of age or older at the time of the person's 8 death, subject to any exceptions provided by general law. legislature, by general law, may provide for the transfer of all or 9 a proportionate amount of a tax limitation provided by this 10 subsection for a person who qualifies for the limitation and 11 establishes a different residence homestead within the same county, 12 within the same city or town, or within the same junior college 13 district. A county, a city or town, or a junior college district 14 that establishes a tax limitation under this subsection must comply 15 with a law providing for the transfer of the limitation, even if the 16 17 legislature enacts the law subsequent to the county's, the city or town's, or the junior college district's establishment of the 18 19 limitation. Taxes otherwise limited by a county, a city or town, or a junior college district under this subsection may be increased to 20 the extent the value of the homestead is increased by improvements 21 other than repairs and other than improvements made to comply with 22 23 governmental requirements and except as may be consistent with the transfer of a tax limitation under a law authorized by this 24 25 subsection. The governing body of a county, a city or town, or a junior college district may not repeal or rescind a tax limitation 26 27 established under this subsection.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 4, 2003. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to permit counties, cities and towns, and junior college districts to establish an ad valorem tax freeze on residence homesteads of the disabled and of the elderly and their spouses."

ADOPTED

MAY 2 7 2003

Letay Daw

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LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 78TH LEGISLATIVE REGULAR SESSION

May 22, 2003

TO: Honorable Teel Bivins, Chair, Senate Committee on Finance

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county, a city or town, or a junior college district to establish an ad valorem tax freeze on residence homesteads of the disabled and of the elderly and their spouses.), Committee Report 2nd House, Substituted

Estimated Two-year Net Impact to General Revenue Related Funds for HJR16, Committee Report 2nd House, Substituted: a negative impact of (\$475,584) through the biennium ending August 31, 2005.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2004	(\$475,584)
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All Funds, Five-Year Impact:

Fiscal Year	Probable (Cost) from GENERAL REVENUE FUND 1	NERAL REVENUE Propagie Revenue (Loss)	
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2008	. \$0	(\$12,905,000)	(\$7,396,000)

Fiscal Analysis

The resolution would propose an amendment to authorize counties, cities, and towns, and junior college districts to adopt a property tax limitation for persons qualified for the 65-and-over residence homestead exemption and for disabled individuals. The limitation could be adopted by a commissioner's court or a city council or through an election triggered by petition of at least 5 percent of the registered voters in a county or city. Once adopted, a city or county could not repeal or rescind the limitation.

The proposed amendment would be submitted to voters at an election to be held September 13, 2003.

Methodology

It is assumed that all cities, counties and junior college districts would adopt the proposed limitation in the 2004 tax year following adoption of the proposed amendment.

According to the Secretary of State, presenting one constitutional amendment on a ballot results in higher costs because economies of scales are lost. The estimated cost of \$475,584 would include \$314,062 for postage, \$50,872 for printing, \$110,500 for newspaper advertising, and \$150 for translation costs. According to the Secretary of State, these costs are similar to those experienced in November 2002 when one constitutional amendment was presented to voters.

Local Government Impact

The fiscal impact to counties and cities are shown in the above tables. In addition to these amounts, property tax revenues for junior college districts would be reduced.

Source Agencies: 304 Comptroller of Public Accounts

LBB Staff: JK, SD, CT, WP, DLBe

LEGISLATIVE BUDGET BOARD Austin, Texas

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Fiscal Analysis

The resolution would propose an amendment to authorize counties, cities, and towns, and junior college districts to adopt a property tax limitation for persons qualified for the 65-and-over residence homestead exemption and for disabled individuals. The limitation could be adopted by a commissioner's court or a city council or through an election triggered by petition of at least 5 percent of the registered voters in a county or city. Once adopted, a city or county could not repeal or rescind the limitation.

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It is assumed that all cities, counties and junior college districts would adopt the proposed limitation in the 2004 tax year following adoption of the proposed amendment.

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LEGISLATIVE BUDGET BOARD Austin, Texas

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IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.), As Introduced

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2008	\$0

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from GENERAL REVENUE FUND I	Probable Revenue Gain/ (Loss) from Cities	Probable Revenue Gain/ (Loss) from Counties
2004	(\$85,275)	\$0	\$0
2005	\$0	(\$9,853,000)	(\$5,646,000)
2006	\$0	(\$10,444,000)	(\$5,985,000)
2007	\$0	(\$11,071,000)	(\$6,344,000)
2008	\$0	(\$11,735,000)	(\$6,725,000)

Fiscal Analysis

The resolution would propose an amendment to authorize counties, cities, and towns to adopt a property tax limitation for persons qualified for the 65-and-over residence homestead exemption. The limitation could be adopted by a commissioner's court or a city council or through an election triggered by petition of at least five percent of the registered voters in a city or county. Once adopted, a city or county could not repeal or rescind the limitation.

The proposed amendment would be submitted to voters at an election to be held November 4, 2003.



Methodology

It is assumed that all cities and counties would adopt the proposed limitation in the 2004 tax year following adoption of the proposed amendment.

The cost to the state for publication of the resolution is \$85,275.

Local Government Impact

The fiscal impact to units of local government are shown in the above tables.

Source Agencies: 304 Comptroller Of Public Accounts

LBB Staff: JK, JO, SD, WP, DLBe

LEGISLATIVE BUDGET BOARD Austin, Texas

TAX/FEE EQUITY NOTE

78TH LEGISLATIVE REGULAR SESSION

February 21, 2003

TO: Honorable Fred Hill, Chair, House Committee on Local Government Ways and Means

FROM: John Keel, Director, Legislative Budget Board

IN RE: HJR16 by Brown, Fred (Proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.), As Introduced

Because the bill would not create or impact a state tax or fee, no comment from this office is required by the rules of the House as to the general effects of the proposal on the distribution of tax and fee burdens among individuals and businesses.

Source Agencies:

LBB Staff: JK, SJS

ENROLLED

H.J.R. No. 16

A JOINT RESOLUTION

- 1 proposing a constitutional amendment to authorize a county, a city
- 2 or town, or a junior college district to establish an ad valorem tax
- 3 freeze on residence homesteads of the disabled and of the elderly
- 4 and their spouses.
- 5 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Section 1-b, Article VIII, Texas Constitution,
- 7 is amended by adding Subsection (h) to read as follows:
- 8 (h) The governing body of a county, a city or town, or a
- 9 junior college district by official action may provide that if a
- 10 person who is disabled or is sixty-five (65) years of age or older
- 11 receives a residence homestead exemption prescribed or authorized
- by this section, the total amount of ad valorem taxes imposed on
- 13 that homestead by the county, the city or town, or the junior
- 14 college district may not be increased while it remains the
- 15 residence homestead of that person or that person's spouse who is
- disabled or sixty-five (65) years of age or older and receives a
- 17 residence homestead exemption on the homestead. As an alternative,
- on receipt of a petition signed by five percent (5%) of the
- 19 registered voters of the county, the city or town, or the junior
- 20 college district, the governing body of the county, the city or
- 21 town, or the junior college district shall call an election to
- 22 determine by majority vote whether to establish a tax limitation
- 23 provided by this subsection. If a county, a city or town, or a
- 24 junior college district establishes a tax limitation provided by

this subsection and a disabled person or a person sixty-five (65) 1 years of age or older dies in a year in which the person received a 2 residence homestead exemption, the total amount of ad valorem taxes 3 imposed on the homestead by the county, the city or town, or the 4 junior college district may not be increased while it remains the 5 residence homestead of that person's surviving spouse if the spouse 6 is fifty-five (55) years of age or older at the time of the person's 7 death, subject to any exceptions provided by general law. 8 legislature, by general law, may provide for the transfer of all or 9 a proportionate amount of a tax limitation provided by this 10 subsection for a person who qualifies for the limitation and 11 establishes a different residence homestead within the same county, 12 within the same city or town, or within the same junior college 13 district. A county, a city or town, or a junior college district 14 that establishes a tax limitation under this subsection must comply 15 with a law providing for the transfer of the limitation, even if the 16 legislature enacts the law subsequent to the county's, the city's or 17 town's, or the junior college district's establishment of the 18 19 limitation. Taxes otherwise limited by a county, a city or town, or a junior college district under this subsection may be increased to 20 21 the extent the value of the homestead is increased by improvements 22 other than repairs and other than improvements made to comply with 23 governmental requirements and except as may be consistent with the 24 transfer of a tax limitation under a law authorized by this subsection. The governing body of a county, a city or town, or a 25 junior college district may not repeal or rescind a tax limitation 26 27 established under this subsection.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held on September 13, 2003. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to permit counties, cities and towns, and junior college districts to establish an ad valorem tax freeze on residence homesteads of the disabled and of the elderly and their spouses."

President of the Senate

Speaker of the House

I certify that H.J.R. No. 16 was passed by the House on May 2, 2003, by the following vote: Yeas 143, Nays 0, 1 present, not voting; and that the House concurred in Senate amendments to H.J.R. No. 16 on May 29, 2003, by the following vote: Yeas 139, Nays 0, 2 present, not voting.

Chief Clerk of the House

I certify that H.J.R. No. 16 was passed by the Senate, with amendments, on May 27, 2003, by the following vote: Yeas 27, Nays 0.

		Secretary of the Senate
RECEIVED:		
	Date	
	Secretary of State	

President of the Senate	Speaker of the House
A	was passed by the House
on	_, 2003, by the following vote:
Yeas	_, 2003, by the following vote: nesenty not voting;
and that the House concurred in	Senate amendments to H.J.R. No. 16
on //ay 1	_, 2003, by the following
vote: Yeas $(\frac{37}{6})^{1}$, Nays	_, 2003, by the following 2 present not roting (7)
,	
	Chief Clerk of the House
**** Preparation: CT19;	
I certify that H.J.R. No.	(1) was passed by the Senate, with
amendments, on	$\frac{27}{2}$, 2003, by the following
vote: Yeas $\frac{27}{(3)}$, Nays	,
(3)	(4)
	Secretary of the Senate
DEGRITADO	
RECEIVED:	
Date	
Secretary of State	·

**** Preparation: CT20;

Bill or Resolution Number: HJR 16 (please request your coauthors to sign this form in lieu of the front or the back of the original bill) printed name of primary author signature of primary author PERMISSION TO SIGN HJR HAS BEEN GIVEN TO (check only one of the following): 16 (bill or resolution #) ALL REPRESENTATIVES THE FOLLOWING REPRESENTATIVE(S): tief Clerk to include my name as a coauthor of the legislation indicated above: I authorize the Dáte Date ζ_{A211} "Robby Date Date A2160 Bailey Date A2170 Baxter Date A2920 Gallego Date Date Date A2205 Berman Date Date A2925 Garza A2230 Bonac Date 4/03 A2960 Gattis Date Date Date **A2250** Date Date 4-0 4-8-3 Date **Date** 14103 4-14-03 Date A2680 Delisi A2270 Brown, Fred Date -14-3 4/63 Date A2255 Burnam Y-03 14/03 A3010 Griggs Date Date A2295 A3020 Grusendorf Date Date Date 14/83 Date Date A3045 Guillen A2665 Dukes Date 2/03 Date A3030 Gutierrez Date A2660 Dunnam A2300 Cap Date Date A3035 Haggerty Date A2490 Casteel خ ۵-۶ سر) سری Date A2495 Castro 44 Date Date A2585 Chavez ()arren Date Eissler 03 A2785 Elkins Date Christian cee A3170 Hartnett Date A2790 Ellis Date A2435 Coleman Date

Date

Date

A5150 Zedler

A2700 District 62

A3620 Luna

A3700 Mabry

Date

Date

A4236 Reyna

A4220 Riddle

Date

Date

JOINT AUTHOR AUTHORIZATION

As primary author of HIR-16 (bill or resolution #)	y authorize the following joint author(s):
Betty Brown	Delly Sour
printed name of joint author #1	signature of joint author #1
Jan Carry	1-23-03
printed name of joint author #2	signature of joint author #2
	25-03
DOMMA CHAVES	Mora Claws
printed name of joint author #3	signature of joint author #3
Jodd Baxter	Tofk Beta
printed name of joint author #4	signature of joint author #4
Ful Brown	
signature of primary author	

H.J.R.	No.	1	6

By	Sh	00	Mary)
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proposing a constitutional amendment to authorize a county or a city or town to establish an ad valorem tax freeze on residence homesteads of the elderly and their spouses.

NUV 1 2 2002	Filed with the Chief Clerk	•
FEB 1 0 2003	Read first time and referred to Committee on	Local Government Ways and Means
APR 1 4 2003	Reportedfavorably ((())	
APR 2 4 2003	Sent to Committee on Calendars	
MAY 0 2 2003	Read second time (opted (named to distance time) by a
	- 10	present, not voting
4	Read third time (amended) and finally adopted (failed	- · · · · ·
MAY 0 5 2003	record vote of yeas, nays,	present, not voting
	Engrossed	
MAY 0 5 2003	Sent to Senate	CHIEF CLERK OF THE HOUSE
OTHER HOUSE ACTIO)N•	
	44.	·
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		`;
MAY 0 5 2003	Received from the House	
MAY 0 7 2003	SUB	COMMITTEE ON HER EDUCATION
MAY 0 8 2003	Rereferred to FINANCE	TEN EDOGITION
MAY 0.9. 2002	Reported favorably	
MAY 2 3 2003	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time	
	Ordered not printed	
	Laid before the Senate	
MAY 2 7 2003	Senate and Constitutional Rules to permit consideration suspended by unanimous consentation suspended by veas, nays)	
MAY 2 7 2003		
	Read second time,, and	(a viva voce vote)
MAY 27 2003		yeas, nays)
	_ Senate and Constitutional 3 Day Rules suspended by	
MAY 2 7 2003	Read third time,, and p	assed by 31 yeas, 0 nays
Mars 27 22 22	Datumed to the Henry	Date And
/ Nay 27 2003	_ Returned to the House	SECRETARY OF THE SENATE
OTHER SENATE ACTI	ONL	//

WAT & 7 ZUU3	Returned from the Senate (as substituted)	
MAY 2 9 2003	House concurred in Senate amendments by a tracerd vote (record vote of yeas, nays, present, not voting) House refused to concur in Senate amendments and requested the appointment of a conference committee by a (non-record vote) (record vote of yeas, nays, present, not voting)	
	House conferees appointed:, Chair;,	
	Senate granted House request. Senate conferees appointed:, Chair,	
	Conformace committee report educated (winds) by the Herman by a second control of	
	Conference committee report adopted (rejected) by the House by a record vote of yeas, present, not voting	
	Conference committee report adopted (rejected) by the Senate by a record vote of	

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LUUSE OF REPRESENTATIVES